MAN AND HIS GOVERNMENT

An Empirical Theory of Politics



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CARL JOACHIM FRIEDRICH

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preface vii
introduction: The Theory of Politics as Human Experience 1
note 1. Some Thoughts on System Analysis 24
note 2. Types and Models 28

Part I The Political Person and the Political Act

1.	Man, Common and Uncommon: The Political Person	37	
2.	Function, Purpose and Value 53		
3.	The Interdependence of Institution, Decision and Polic	y	70
4.	The Function of Ideas and Ideologies in Politics	83	
5.	The Political Myth, Its Symbols and Utopian Order	94	
6.	Religion and Ritual 106		
7.	Rational Conduct, Organization and Political Style	120	
8.	The Dimensions of Political Community 136		

Part II The Dimensions of Power and Justice

- 9. Power and Leadership 159
- 10. Rule and Rulership 180
- 11. Influence and the Rule of Anticipated Reactions 199
- 12. Political Authority and Reasoning 216
- 13. Legitimacy and Political Obligation 232
- 14. Justice: The Just Political Act 247
- 15. Law and Its Perversion 267

Part III The Dimensions of Equality and Freedom

- 16. Political Equality and Its Uses 289
- 17. Political Representation and Responsibility 301
- 18. The Political Elite and Bureaucracy 315
- 19. Order and the Value of Disorder 335
- 20. Independence and Participation: Dimensions of Political Freedom 350
- 21. Political Innovation and Invention: Creative Freedom 367

Part IV The Governing Processes and Their Modes of Operation

- 22. Founding the Political Order 389
- 23. Defending and Expanding the Political Community 406
- 24. The Settling of Disputes 423
- 25. The Making of Rules 443
- 26. Taking Measures and Carrying On: Bureaucracy 46-
- 27. Negotiating a Political Bargain 484
- 28. Succession and the Uses of Party 502

Part V Ranges and Levels of Government

- 29. The Local Community, Tribe and Region 527
- 30. State and Nation: Sovereignty and Its Limits 547

- 31. Empire: Coercive World Order 567
- 32. Federalism: Consensual World Order 584

Part VI Tradition, Revolution and Reform

- 33. Tradition and the Role of Education 613
- 34. Resistance and Revolution 634
- 35. A Model Political Order and the Emergent World 657

bibliography 677 index 717

normative argument over the "right" it has been very generally conceded that "conscience," especially when religiously motivated, entitled a man to nonparticipation at least from a moral viewpoint, provided he was willing "to take the consequences." The entire issue of "conscientious objection" to military service, even in fully constitutionalized states, has been developed in this perspective. The vast passive resistance of Gandhi's noncooperation was carried forward on the basis of this belief, 15 as was the passive resistance of Germans to the French invasion of the Ruhr (1923). It has been extensively practiced by religious dissenters throughout the world. Such passive resistance can be a very effective means of undermining the authority as well as the legitimacy of a regime, by dramatizing the divisions in the underlying system of values and beliefs. To the extent that power is affected by the corrosion of authority and legitimacy, such resistance may actually destroy an established rule. In the analysis already referred to, Merriam, after discussing Thoreau, Tolstoy and Gandhi and listing the several forms of protest, concludes that "the range of possibilities in this direction is very great, and has never been thoroughly explored. . . . "16 These situations urgently call for more detailed analysis. They show the inherent weaknesses of power, and while it may be too much to say that power is "weakest" when it uses violence, and strongest when using the various modes of persuasion, as Merriam does, surely the correlation between degrees of power and resistance is not a simple one. Empirical analysis of power shows (Chapter 9) that the willing consent of those who are "poor" in power is a very real source of power. In any case, it seems clear that passive as well as active resistance, when organized and continuous, is likely to weaken any political order. When the objective of such resistance groups becomes that of overthrowing the regime and replacing it with another, sedition, rebellion and revolution are the successive stages of the process. Positive political action replaces negative action. Revolutions are successful rebellions; they are also rebellions on a more comprehensive scale. In fact, in terms of the comparative analysis here pursued, wherein all political processes are seen as occurring in parallel modes on the several levels of the individual person, the group or the comprehensive political order, revolutions are the cataclysmic manifestations of a process that occurs continually on a smaller scale as changes are delayed in personal and group relations. In this perspective one might say that many small revolutions prevent a big one; for as various factors of the social order are "revolutionized" by way of the functioning political process, the tensions which would make the forcible "overthrow" of the political order necessary are alleviated by being "channeled" into constructive operations. That is why

¹⁶ Merriam, 1934, p. 175.

¹⁵ Gandhi, 1948; Gandhi (ed. Jack), 1956; Zacharias, 1933.